

The Homeless Continuum of Care of Stark County's Coordinated Entry Guide

I. Overview of the HCCSC Coordinated Entry System

- A. Purpose. The policies and procedures in this Coordinated Entry Guide (the *CE Guide*) govern the operation of the Coordinated Entry System (CES) that the Homeless Continuum of Care of Stark County (HCCSC) has established to register, assess, and prioritize requests for shelter, housing, and supportive services made by people who are homeless or at risk of becoming homeless. The purposes of the CES are to ensure that Stark County:
1. Affirmatively markets and provides easy access to assistance for all people in the county who are experiencing housing crises;
 2. Assesses in a fair and consistent manner all requests for help in securing or stabilizing housing and follows uniform rules in prioritizing those requests; and
 3. Makes available to people the assistance that best suits their needs and preferences.
- B. Participation in the System and Use of this Guide. All homeless service providers in Stark County that are receiving Continuum of Care (CoC) or Emergency Solutions Grant (ESG) funds or funds from Ohio Department of Development (ODOD) programs, including the Homeless Crisis Response Program and Supportive Housing Program, are required to (1) participate in the CES described in the *CE Guide* and (2) follow the *CE Guide* and the HCCSC's *Policies Governing Eligibility and Prioritization to Receive Assistance and Standards for Administering Assistance (Eligibility and Prioritization Policies)* in prioritizing eligible persons for service. In addition, the Collaborative Applicant will make every effort to encourage other Stark County providers of housing and services for the homeless to participate in the CES and follow the policies and procedures established for its operation.
- C. Management of the Coordinated Entry System. The combined staff of the Homeless Navigation Coordinated Entry (CE) Lead and the Homeless Management Information System (HMIS) Lead is responsible for operating the CES; prioritizing people for assistance based on their assessments and on the HCCSC's *Eligibility and Prioritization Policies*; maintaining one or more prioritization lists from which housing and homelessness prevention service projects receive direct referrals of eligible persons in the order of their ranking; and referring people to emergency shelter. By-Names List meetings are held weekly to operationalize the referral process, Quality Assurance Workgroups help Homeless Navigation (CE) Lead and HMIS Lead staff ensure that the CES is working properly, and the HCCSC Board's Coordinated Entry Committee oversees the operations of the CES as a whole. The HCCSC Board must approve any changes to the *CE Guide*, the *Eligibility and Prioritization Policies*, and any other policies governing the CES. However, where existing policies lack necessary administrative details, HMIS Lead and CE Lead staff, working with the Collaborative Applicant and the Quality Assurance Workgroups, may develop written rules to describe in more detail how the CES will interpret and apply Board-approved policies. Any rules that will impact access to securing or stabilizing housing or grounds for termination must be documented as a D.2 policy change. Written rules will be documented within the Homeless Navigation procedural manual.
- D. Quality Assurance Workgroups.
1. Various Groups and Their Composition. Every provider participating in the CES must participate in each "Quality Assurance Workgroup" relevant to its projects. The workgroups are:
 - a. Permanent Supportive Housing (PSH) projects);
 - b. Prevention and Rapid Re-housing (RRH);
 - c. Emergency Shelters;

- d. Outreach Programs; and
 - e. By Names
 - f. Additional sub-work groups as needed
2. Workgroup Chairs. A representative of the Collaborative Applicant and Homeless Navigation will co-chair the QA workgroup
 3. Frequency of Meetings. The Quality Assurance Workgroup will meet monthly, the By Names sub workgroup will meet weekly and additional sub workgroups will meet as often as necessary to ensure the prompt resolution of any problems regarding referrals and admissions to the projects within their purview.
 4. Scope of Work. It is the responsibility of the Quality Assurance Workgroups to determine whether CES policies and procedures are working fairly and effectively for the projects within their purview and for the people seeking help from those projects and to recommend improvements where needed. Among other things, the workgroups are expected to:
 - a. Provide feedback on the accuracy of Homeless Navigation and provider assessments of persons requesting assistance and on its prioritization of those persons and their project placements and recommend changes to improve the quality of Homeless Navigation decisions in these areas;
 - b. Provide feedback on procedures governing intake, assessment, referral, and project admission and recommend changes where appropriate;
 - c. Provide feedback on policies governing eligibility for projects as well as on policies governing exclusion from and termination by projects and recommend changes where appropriate;
 - d. As requested by the Collaborative Applicant, consider complaints made to the Collaborative Applicant about exclusions, terminations, or discriminatory treatment by projects; and
 - e. Review the by-name list of persons at the top of the prioritization lists and persons that have proven difficult to serve in order to develop housing solutions for those persons. The by-name list will be discussed further in section IV.E.2.

II. Access to the Coordinated Entry System Through Homeless Navigation

- A. Role of Homeless Navigation – Overview. All persons seeking HCCSC help in responding to a housing crisis must contact the Hotline. Hotline staff will be responsible for:
 1. Informing persons seeking help that the homeless system operates in accordance with policies and procedures that they can find on the HCCSC’s website and that they have the right to file a complaint (“appeal”) with the Collaborative Applicant if they believe they have been the victims of discrimination in the application of these policies and procedures;
 2. Screening people to determine:
 - a. Whether they are survivors of domestic violence or veterans and, therefore, eligible for services from another system of care that they may wish to contact to maximize their options; and
 - b. Whether they have the resources to obtain shelter and housing without entering the homeless system;
 3. Diverting to www.starkhelpcentral.com from the homeless system persons who do not meet the threshold criteria for eligibility to receive help from the system;
 4. Conducting a formal intake and assessment of those who cannot be diverted from the homeless system and prioritizing them for service;
 5. Obtaining consent from people entering the homeless system to store and share their personal

information for purposes of assessing their needs and connecting them through the Coordinated Entry Process (CEP) to appropriate shelter, housing, and services.

- a. Verbal consent delivered over the phone is sufficient to constitute consent for these purposes as long as it is memorialized in writing by Homeless Navigation staff at the time it is received. However, any project that meets in person with a project participant or potential project participant must also obtain written consent signed by that person to store and share with others the personal data it collects as well as data it obtains from the CES. Written consent forms are then uploaded into HMIS.
- b. Under no circumstances will CES services be denied to any persons who refuse to allow their data to be shared unless a federal statute requires collection, use, storage, and reporting of the persons' personally identifiable information as a condition of program participation.

B. Marketing Coordinated Entry System (CES). The Collaborative Applicant (CA) and Homeless Navigation (HN) will take the following steps to market the CES to all eligible persons regardless of race, color, national origin, religion, sex, age, familial status, disability, actual or perceived sexual orientation, gender identity, or marital status:

1. Prominently publicize on its website the role of the Homeless Navigation in linking persons experiencing housing crises to housing and supportive services, both in English and in Spanish, as well as five other languages, along with contact information for the Homeless Navigation, including a phone number, e-mail address, and FAX number;
2. Ensure that, at least once a year, information about the role of Homeless Navigation (HN) and contact information HN is shared with all police departments and emergency services agencies in Stark County, with referral service covering the county (starkhelpcentral.com), and with all schools, hospitals, jails, city councils, county commissioners, township trustees, and mayors' offices in the county;
3. Identify organizations that serve individuals with language barriers that may prevent them from accessing information about Homeless Navigation (HN) and ensure that, at least once a year, they receive information about the role of the HN and contact information for the HN; and
4. Identify organizations that target services to populations protected by fair housing and equal access laws and ensure that, at least once a year, they receive information about the role of Homeless Navigation (HN) and contact information for the HN.
5. Maintain and review annually "A Community Guide for People Experiencing Homelessness" for community distribution.

C. Access for Non-English Speakers and Others with Communication Challenges.

1. Initial Access by Phone, E-mail, or FAX. Anyone seeking help through the Homeless Navigation (HN) to solve a housing crisis must make initial contact with HN by phone, e-mail, or FAX.
2. Identifying Need for Communication Assistance. Homeless Navigation (HN) staff must respond promptly to people contacting them for help and determine in all cases whether the persons requesting help require special assistance in communicating their needs and completing the HN standardized assessment process.
3. Addressing Need for Communication Assistance. It is the responsibility of the Homeless Navigation (HN) staff to do the following to address the needs of individuals who cannot communicate effectively without special assistance:
 - a. Maintain a list of resources available to provide translation services or other communication services or devices to individuals who need help in communicating with Homeless Navigation (HN) staff;
 - b. Use those resources as appropriate to eliminate any barriers to communication with people contacting the Homeless Navigation (HN); and

- c. As much as possible, honor the preferences of the person requesting help in selecting the services or devices that will be used to eliminate communication barriers.

D. Access for People Encountered by Street Outreach Projects.

1. Responsibilities of Street Outreach Program Staff to Facilitate Access.

- a. Responsibilities in General. Street outreach projects funded by CoC or ESG grants and other outreach programs cooperating with the HCCSC will encourage homeless people they encounter on the streets or in other places not meant for human habitation to register with Homeless Navigation (HN). In addition, outreach staff will facilitate registration by providing the homeless people they encounter with the means to contact HN by phone, e-mail, or FAX and working with them to complete the CEP.

2. Responsibilities When Homeless Person Declines to Contact Homeless Navigation (HN). When outreach staff cannot persuade a person living on the street or in another place not meant for human habitation to register with or undergo assessment by HN, they will make every effort to collect basic information about the person (at least their name and date of birth) and share that information with HN staff so that staff can create an HMIS record of the person's episodes of homelessness. In addition, as long as the person remains on the street or in place not meant for human habitation, outreach staff will attempt to contact the person at least weekly and report those contacts to HN.

3. Responsibilities of Homeless Navigation (HN) Staff. In dealing with homeless persons encountered by street outreach, the HN will follow the same policies and procedures it follows in dealing with other persons who make contact with the Hotline, using outreach staff as needed to facilitate completion of the CEP. In the case of homeless persons who decline to complete the CEP even with the help of outreach staff, as long as HN has sufficient information to clearly identify those persons, it will preserve records of their homeless episodes as reported by outreach staff for at least three (3) years.

E. Homeless Navigation (HN) Hours and Access to Emergency Services After Hours. HN staff are on duty from 8:30 a.m. to 4:00 p.m., Monday through Friday. During hours when the staff is not on duty, calls to HN will be answered by the crisis intervention staff. Crisis intervention staff will maintain current information about homeless outreach services, shelters and other emergency services and share that information with callers experiencing an urgent housing crisis. For all persons attempting to contact HN after hours, crisis Intervention staff will collect names and contact information and share them with HN staff on the next day HN staff is on duty. It will be the responsibility of the Hotline to contact these persons for formal intake and assessment as soon as possible after it receives their names and contact information from crisis Intervention staff.

III. The Coordinated Entry and Assessment Process

A. Screening for Presence of Domestic Violence, Dating Violence, Sexual Assault, Stalking and Human Trafficking. When people initially contact the Homeless Navigation (HN) for help, HN staff will ask whether they are fleeing or attempting to flee domestic violence, dating violence, sexual assault, or stalking and whether they are victims of human trafficking.

1. Cases of Positive Screening for Domestic Violence, Dating Violence, Sexual Assault, Stalking. In cases where persons contacting the Hotline report that they are (1) fleeing domestic violence, dating violence, sexual assault or stalking and are in imminent danger or (2) are experiencing homelessness to which domestic violence, dating violence, sexual assault or stalking has been a contributing factor, Homeless Navigation (HN) staff will ask the callers their preferences and refer them, if they prefer, either to Domestic Violence Project, Inc. (with shelters in Canton and Massillon) or to the Alliance Area Domestic Violence Shelter, informing them that these organizations specialize in serving people with current safety concerns. If eligible persons are unwilling to contact a domestic violence project, the HN staff will proceed to conduct intake and assessment following the policies outlined below in Section III.C.3

2. Cases of Positive Screening for Human Trafficking. In cases where persons report that they are victims of human trafficking, Homeless Navigation (HN) staff will ask whether they wish to be referred to Domestic Violence Project, Inc. (with shelters in Canton and Massillon), informing them that this organization specializes in serving survivors of human trafficking. If eligible persons are unwilling to contact Domestic Violence Project, Inc., the HN staff will proceed to conduct intake and assessment following the policies outlined below in Section III.C.3.

B. Screening for Diversion and Referral to Other Resources.

1. Diversion Due to Lack of Eligibility for HCCSC Homeless Projects. Before conducting an intake on persons contacting Homeless Navigation (HN) for help, HN staff will collect, at a minimum, their names and contact information along with information gathered through a diversion questionnaire which is designed to determine whether the persons meet the threshold criteria for receiving assistance from the HCCSC's homeless programs. Persons only meet those criteria if:
 - a. They are homeless within the meaning of 24 CFR Section 578.3 or if they are at risk of homelessness and are potentially eligible for any of the prevention or shelter diversion programs that operate under the auspices of the HCCSC and participate in HMIS; and
 - b. They lack other resources or support networks to help them solve their immediate housing crisis.
2. Referral to Mainstream Programs and Resources. If an initial screening reveals that people seeking help from the HCCSC do not meet threshold eligibility criteria for HCCSC programs and services, Homeless Navigation (HN) staff will provide them with information about www.starkhelpcentral.com. In all cases in which callers are safely housed, HN staff will urge them to stay where they are as long as possible and work independently with appropriate mainstream resources to stabilize their housing.

C. Formal Intake and Standardized Assessment of People Not Diverted from the HCCSC

1. Formal Intake – In General. If a person lacks alternatives to entering the homeless system, the Homeless Navigation (HN) staff will conduct a formal intake, collecting all the HUD-required universal data elements, program-specific elements, and other data required by federal regulations or HCCSC policies, and entering that data directly into HMIS.
2. Standardized Assessment – In General.
 - a. Assessment Tools. For all persons admitted to the homeless system through formal intake, the Homeless Navigation (HN) staff will conduct an assessment using the appropriate Service Prioritization and Assistance Decision Tool (SPDAT): the SPDAT for individuals, the Family SPDAT for persons presenting as a family or single household, or the YouthSPDAT.
 - b. Right to Refuse to Answer Assessment Questions. Persons undergoing assessment may refuse to answer any of the questions on the assessment without forfeiting their right to assistance from the HCCSC. However, if the failure to answer particular questions jeopardizes a person's eligibility for certain types of housing or services available through the HCCSC, the individual administering the assessment must advise people refusing to answer those questions that, in the absence of an answer, they may not qualify for housing or services for which they could otherwise be eligible.
 - c. Training to Administer Assessments. Any person who administers a SPDAT assessment must have received training within the previous 12 months from an instructor who has followed the protocols established by OrgCode Consulting, Inc., SPDAT's developer, to become qualified to train others to administer SPDATs. By the end of January of each year, the Collaborative Applicant will publish on the HCCSC's website the year's schedule of trainings that will satisfy this requirement.

3. Special Intake Protocols for Victims of Domestic Violence, Dating Violence, Sexual Assault, Stalking or Human Trafficking.
 - a. People Not Admitted to Domestic Violence Projects. In cases where domestic violence projects cannot serve people who have contacted them for help, the projects will refer the people to or, in the case of people referred to the project by Homeless Navigation (HN), refer them back to HN and work with the Hotline as necessary to facilitate their completion of the CEP.
 - b. Participants in Domestic Violence Projects. For people referred by Homeless Navigation (HN) and admitted to a domestic violence project who need additional homeless services, the domestic violence project will help them contact HN and work with HN as necessary to facilitate their completion of the CEP as soon as possible after they are admitted to the domestic violence project.
 - c. Special Rules to Ensure Safety and Confidentiality.

In all cases where CES intake is conducted for persons reporting that they are victims of domestic violence, dating violence, sexual assault, stalking or human trafficking, the following rules will apply:

- i. The Homeless Navigation (HN) staff will collect no more information about those persons than they are comfortable sharing and will make the accommodations necessary to preserve the safety of those persons and protect their identity and location from disclosure;
 - ii. The Homeless Navigation (HN) will contact staff from domestic violence projects for advice in any instances in which they are unsure about the best course of action to take to keep victims of domestic violence, dating violence, sexual assault, stalking or human trafficking safe; and
 - iii. The effective date and time of the intake will be the date and time that the victims of domestic violence, dating violence, sexual assault, stalking or human trafficking first contacted Homeless Navigation (HN) even if, at the time of the initial contact, they declined to complete the CEP and opted instead to work exclusively with a domestic violence project.
4. Special Intake Protocols for Veterans.
 - a. Homeless Navigation (HN) Duties. As part of its initial screening of persons seeking assistance, the HN will determine whether those persons are veterans. If they are veterans, the HN will:
 - i. Give them contact information for the Veterans Service Commission of Stark County and the Veterans Administration's Community Resources and Referral Center in Akron and advise them to contact those agencies to find out what housing and services are available to them as veterans; and
 - ii. After conducting a full intake and assessment, Homeless Navigation (HN) will maintain a list of homeless veterans in Stark County and will coordinate efforts with the Veterans Service Commission and Veterans Administration to determine the eligibility of those on the list for special benefits and resources that are available to help veterans secure stable, affordable housing.

IV. Use of Central Prioritization Lists to Refer and Select Persons for Shelter, Housing, and Services

- A. Homeless Navigation (HN) Role in Maintaining Central Prioritization Lists. HN will maintain central prioritization lists of persons awaiting shelter diversion services, prevention services, emergency shelter, and housing and assign places on the appropriate lists to persons registered for services in the order prescribed by HCCSC's *Eligibility and Prioritization Policies*.
- B. Prioritization List for Prevention Services. If, based on information collected during intake, Homeless Navigation (HN) staff determines that someone is at risk of losing their housing within the next 21 days and is likely to meet other eligibility criteria for available prevention services, the HN staff will place the person on a prioritization list for

prevention services. In filling vacancies for services, prevention projects will choose people from this prioritization list in the order of their rank on the list.

C. Prioritization for and Referrals to Emergency Shelters.

1. Referrals from Homeless Navigation (HN). All shelters will update their inventories of available beds as changes occur. Based on these inventories, the Hotline will refer eligible persons to available shelter beds when they register with the Hotline or, if no shelter beds are immediately available, place them on a shelter prioritization list from which they will be referred to shelters in the order in which they are ranked. Participating shelters will not accept referrals from any sources other than the HN except during hours when HN is closed.
2. Referrals from Other Sources When Homeless Navigation (HN) is Closed. The following rules apply when shelters accept referrals from sources other than HN when HN is closed:
 - a. Within 24 hours after Homeless Navigation (HN) has reopened, a shelter must notify the HN of any person it accepted when the CES was closed and facilitate coordinated entry for that person.
 - b. No shelter may guarantee ongoing shelter to any person accepted from other sources during hours when Homeless Navigation (HN) was closed.
3. Documentation by Shelter of Refusal to Admit or Retain Referred Client. In the event that a shelter refuses to admit a person referred to it or expels a client after admission, it must note the reasons for its action in the CES database.

E. Prioritization and Selection for Housing.

1. Creation of Prioritization Lists for Housing. For each category of housing available through the HCCSC, Homeless Navigation (HN) will create a list of people awaiting housing that will be accessible online to participating housing projects. If, based on information gathered during intake, HN staff determines that someone is likely to be eligible for housing from one or more HCCSC projects, the staff will put the person on the appropriate housing prioritization list. Before doing so, however, HN staff will:
 - a. Advise the person to vigorously pursue other options if, based on their low SPDAT scores or other factors influencing their prioritization, they are not likely to receive a housing placement within one year; and
 - b. If the person hopes to qualify for permanent supportive housing (PSH), counsel that person to:
 - i. Download a verification of disability form (VOD) from the HCCSC's website or obtain a VOD from Homeless Navigation (HN) or a provider; and
 - ii. Identify a suitable licensed professional to complete and sign the VOD and fax it to Homeless Navigation (HN) in accordance with directions that appear on that form.
2. Direct Referral Procedures
 - a. By-Names List Meetings. Led by Homeless Navigation (HN) staff, providers will be expected to meet on a weekly basis for the By-Names List meeting. At these meetings, an inventory of vacancies will be reported by each housing provider and direct referrals will be provided by HN staff as the group reviews the by-names list of persons at the top of the prioritization lists. HN staff will verify that actions taken in between the weekly meetings by housing providers adhere to the Coordinated Entry policies and procedures. Case conferencing will also be conducted for any challenging cases. Anyone being placed into a PSH or RRH unit must be verified and approved at a By-Names List meeting or, if an eligible household is being entered into a project between meeting dates, via HN directly.
 - b. Case Conferencing. In situations where there is a challenge with placing or transferring a household a

meeting may be called to clarify with the individual or family seeking housing the options available to them and the repercussions that will result due to their decline of two housing options. At a minimum, Homeless Navigation (HN), a housing provider, and the individual/family to whom the case pertains will attend the case conferencing.

3. Exclusive Use of Prioritization Lists by Projects to Accept Participants. To the extent they can do so without violating applicable legal or funding restrictions, RRH, TH, SH, and PSH projects receiving Continuum of Care, Emergency Solutions Grant, or Ohio Department of Development funds as well as other cooperating projects must offer placement only to persons on the appropriate prioritization list as referred by Homeless Navigation (HN) directly or at a By-Names List meeting and only in the order in which they are ranked on that list. (Certain exceptions to this general rule are explained below in this guide and in HCCSC's *Eligibility and Prioritization Policies*.)

F. Duty of Housing Projects to Update the Hotline and the Prioritization Lists.

1. Informing Homeless Navigation (HN) of Vacancies. When vacancies occur, housing projects must report them to HN staff within two (2) working days by secure means and inform HN when the vacated housing unit will be available for occupancy.

2. Using the Prioritization Lists and Documenting Interactions with Prospective Participants.

a. Direct Access to the List for Providers. All housing projects will have direct access to the central prioritization lists and to relevant information regarding persons on those lists so they can identify the persons with highest priority for their projects and accept a direct referral from Homeless Navigation (HN) staff.

b. Documenting Activities with Participants. Projects will document in a manner prescribed by Homeless Navigation (HN) their activities with any person on the central prioritization lists so the history of that person's interactions with participating projects is available to all other participating projects and to HN and HMIS staff. Activities to be documented include, but are not limited to, ongoing efforts by projects to find housing for a person; steps taken to evaluate a person for a current project vacancy, as further described in Section V.D. of this guide; and decisions to offer or deny a vacancy to a participant.

c. Presenting People with One Housing Option at a Time. In cases where one provider ("the first provider") has documented either attempts to contact a person or interactions with a person in preparation for admitting that person to a project, other providers with an opening will move to the next available person on the prioritization list and contact Homeless Navigation (HN) for a direct referral. If the first provider does not ultimately admit the person to its project, it will document the reason why and date and initial the explanation. Other projects are then free to contact the person about their next vacancy after confirming with CES staff.

G. Consequences of Inability to Reach Person on the Prioritization List or Certify Eligibility for Housing

1. Bypassing Persons Awaiting Emergency Shelter Who Cannot be Reached. If, after using all available contact information to reach the most highly ranked person on the shelter prioritization list, the Homeless Navigation (HN) is unable to notify that person of a shelter vacancy, it will immediately offer the vacancy to the next person on the list.

2. Bypassing Persons Awaiting Housing Who Cannot be Reached or Certified as Eligible.

a. If, within 5 business days after a vacancy occurs, a project has been unsuccessful in contacting or certifying the eligibility of a more highly ranked person or persuading that person to accept a placement despite diligent efforts, it may offer the vacancy to a lower-ranked person whose

eligibility has been confirmed with Homeless Navigation (HN) staff. “Diligent efforts” must be documented and must include, at a minimum, two attempts to use all available contact information and resources to notify the person next in line for a vacancy and make reasonable accommodations to enable that person to complete the certification process.

- b. Participants that are referred to a project but do not complete the intake process with that project will maintain their eligibility for future referral. Those who completed the intake process must wait 60 days to be eligible for referral back to the same project.

3. Consequences When Persons Cannot be Reached for Placement or Verification of Continuing Need for Help

- a. Consequences of Inability to Reach Persons for Program Placement. If, after making the efforts described in the two preceding paragraphs to contact the person who is next in line for placement, Homeless Navigation (HN) or a project is unable to make contact, the person will be classified as “inactive,” and no further efforts will be made to notify that person when shelter beds or housing units become available. In such cases, projects will document inactive status in the manner prescribed by HN.
- b. Consequences of Inability to Reach Persons to Verify Continuing Need. If, after being on a prioritization list for 4 months, people have not been contacted by a project for possible placement, Homeless Navigation (HN) staff will try to contact them to verify their homeless status and confirm their ongoing need for HCCSC assistance. If HN is unsuccessful in contacting them after 2 documented attempts extending over the course of at least 2 weeks and using all available contact information, it will reclassify the persons as “inactive.”
- c. Reactivation of People Removed from the Prioritization List.
 - i. If, within 6 months after being classified as inactive, people contact the Hotline to confirm their ongoing need for HCCSC assistance, the Hotline will return them to the appropriate prioritization lists on the date and time of the intake that resulted in their original placement on the list. If people contact the Hotline more than 6 months after they have been removed from the prioritization due to the inability of the Hotline or providers to contact them, they will be treated as new applicants for assistance.

H. Consequences of Refusing Referral or Placement.

1. Removal from the Prioritization List. During the CEP, people will have the opportunity to express their preference to be sheltered or housed in one or more areas of Stark County. In offering people shelter or housing, Homeless Navigation (HN) and participating projects will honor expressed preferences to the best of their ability. However, people will be classified as “inactive” and removed from the prioritization list in the event they have refused two project placements.
2. Reactivation of People Removed from the Prioritization List. If, six months or more after being removed from the prioritization list pursuant to Section IV.H.1, people wish to be reinstated on the list, they may register with Homeless Navigation (HN) and undergo intake and assessment in accordance with the procedures set out for new applicants.

I. Consequences of Failure to Appear at Shelter.

1. People referred to a shelter by Homeless Navigation (HN) must present themselves at the shelter on the day that they are referred, if however, they are unable to get to the shelter on the day they are referred, they will maintain right to a place at shelter, if they notify the shelter or HN the same day as the referral and present themselves for admission on the following day.
2. Person’s failure to appear at shelter without notifying Homeless Navigation (HN) or shelter will constitute refusal and will result in a 10-day restriction at all shelters. The 10-day restriction can be lifted with a

verifiable reason of non-appearance.

V. Procedures for Admitting People to Projects

A. Duty to Follow Eligibility Criteria and Other HCCSC Rules.

As reflected in the HCCSC's policy entitled *Adherence to Approved Eligibility and Exclusionary Rules*, in accepting referrals from Homeless Navigation (HN) and admitting them to their projects, housing providers must comply with the eligibility criteria approved by the HCCSC for those projects. In addition, to the extent allowed by their funding sources, they must adhere to the system-wide eligibility criteria outlined in the HCCSC's *Eligibility and Prioritization Policies* and HCCSC's policies mandating adherence to Housing First principles and fair housing and equal access laws.

B. Duty of Providers to Interview Prospective Project Participants and Collect and Upload Documents to Prove Their Eligibility.

Before admitting people to a project, project staff must meet them to conduct a personal interview and, as necessary, collect the documentation required to certify their eligibility for the project. Every project must follow the recordkeeping requirements specified in HCCSC Policy No. F-10. If, when verifying a person's eligibility for a project, project staff find that the documentation necessary to confirm eligibility is not already uploaded in HMIS for the project, project staff must upload the documentation to ensure its availability to all HMIS users.

C. Corrections to Standardized Assessment and HMIS Data.

1. Corrections to HMIS Data. If, while certifying a person's eligibility for a project or at any other time, a housing, shelter, or service project learns that any information about the person that was entered in HMIS is incorrect, it will enter the correct information directly in HMIS and notify HMIS staff in writing within one working day.
2. Reassessment and Reprioritization. If, while certifying a person's eligibility for a project or at any other time, a housing, shelter, or service project learns that material information obtained during the person's original assessment has changed, the project will complete a new assessment in HMIS and notify HMIS staff in writing within one working day. In cases where the new information suggests that someone is ineligible for a type of project for which the person is being considered or that the person's need for housing assistance is much less or greater than previously supposed, Homeless Navigation (HN) staff will reassess the person's eligibility for housing interventions as well as his/her placement on the prioritization list.

D. Duty of Housing Projects to Report on Person Being Considered for Vacancies.

A housing provider must take the following steps when filling a vacancy:

1. Request a referral from Homeless Navigation (HN). HN will provide up to three referrals per request;
2. Signify that a person is being considered for a vacancy by placing a dated and initialed notation documenting eligibility and refusal or acceptance status on the applicable prioritization list.

- ### E. Reviews in Cases of Apparent Violation of Admission Rules. If it comes to the attention of Homeless Navigation (HN) staff or other persons using the CES database that a housing project has violated CoC policy regarding referrals, they will report the matter to the Collaborative Applicant. If the Collaborative Applicant finds that the project has not acted in accordance with these policies, it will take corrective action against the

project and report the violation to the Recipient Approval and Evaluation Committee to ensure that the violation is considered in the scoring and ranking of the project for CoC and other grant funds.

VI. Procedures for Transferring Project Participants from one PSH Project to Another

Transfer: A transfer is defined as any movement from one unit to another, regardless of whether they are transfers within the same project, between housing projects operated by the same agency, or between projects operated by different agencies. Transfers must be requested prior to initiating the processes of relinquishing, being evicted from, or being terminated from a PSH project.

Move Request: (PSH Scattered Site projects only) A move request is due to participant choice after initial lease ends or due to eviction notice from private landlords. These are exempt from the transfer request process with the exception of VAWA covered transfers

- A. Circumstances Justifying Transfers. Permanent supportive housing (PSH) project participants may request a transfer to another PSH unit when the participants no longer meet the eligibility criteria for the project that currently houses them or when their current housing unit no longer satisfies their needs. Appropriate reasons for granting a transfer include the following:
1. Emergency Transfer: Victims of domestic violence, dating violence, sexual assault, or stalking who are eligible for emergency transfers;
 2. Reasonable Accommodations: Those with disabilities that cannot be accommodated in their current units with documentation provided by a statement by a licensed Mental Health or Healthcare Provider or Substance Use Disorder Treatment Provider **within 30 days prior to the transfer request**;
 3. Change in family size: Those whose transfers are warranted by a change in the size or composition of their households; Or
 4. Project Closure: In the case of a PSH program closing.
- B. Procedures for Effecting Transfers. The following procedures will be observed in effecting transfers, regardless of whether they are transfers within the same project, between housing projects operated by the same agency, or between projects operated by different agencies:
1. Any PSH project serving a participant who is seeking a transfer (the “transferring project”) to another PSH unit must upload all qualifying documents at the time of requesting the transfer before the request will be considered. For transfers of eligible members of the household that are not the Head of Household, the housing provider will consult and collaborate with the Coordinated Entry Lead to request and process the transfer.
 - a. Complete and submit to Homeless Navigation (HN) a form in which it explains the participant’s reasons for requesting a transfer; outlines the steps it has taken to address the participant’s needs; and, if applicable, explains any reasons it has for objecting to the transfer; and
 - b. Except in cases where the participant qualifies for an emergency transfer due to domestic violence or imminent danger of other violence, transfer requests must be submitted within 48 hours prior to the Quality Assurance By Names Workgroup meeting.
 - c. The Quality Assurance By Names Workgroup will utilize meetings to case conference non-emergent Transfer Requests to explore solutions in lieu of transfer or approve a Transfer Request. Homeless Navigation may review the transfer request with the project prior to the meeting to ensure the request is complete. The Quality Assurance By Names Workgroup will also case conference any

emergency transfers that cannot be immediately approved by Homeless Navigation.

2. The Hotline will review the transfer request with the current project, determine whether the transfer is justified by any of the reasons specified in Section VI.A., and, if justified, place the participant requesting the transfer at the top of the PSH prioritization in the priority specified in Section IX.B. of the *Eligibility and Prioritization Policies*.

C. Consequences of Refusing a Transfer Placement. Participants may turn down two transfer options. In accordance with Section IV. H. 1 regarding consequences of refusing referral or placement, comparable actions will be taken in the event that a participant has refused two suitable project referrals. The participant will be classified as “inactive” and removed from the prioritization list. “Suitable” options will be determined by the Quality Assurance Workgroup, at a By Names Meeting or directly by Homeless Navigation (HN). In cases where VAWA is applicable the HCCSC’s *D.8 Policy Governing Emergency Transfers for VAWA Beneficiaries* will apply.

VII. Procedures for Appealing Coordinated Entry Actions or Decisions

A. The Right to Appeal. Persons who have been adversely affected by a decision or action that violates the policies or procedures outlined in the *CE Guide* or in any other policies or procedures governing the CES may appeal the decision or action to the HCCSC’s Collaborative Applicant. “Other policies and procedures” include, but are not limited to:

1. *Policies Governing Eligibility and Prioritization to Receive CoC Assistance and Standards for Administering Assistance, aka, HCCSC’s Eligibility and Prioritization Polices (PolicyD.3);*
2. *Adherence to Eligibility and Exclusionary Rules (Policy D.4/F.4);*
3. *Adherence to Housing First Principles for Admitting and Terminating Participants (PolicyD.5/F.5);*
4. *Fair Housing and Equal Access Standards (Policy D.6/F.6).*

B. How to File an Appeal. Persons may exercise the right to appeal the actions or decisions described in Section VII. A. by completing an HCCSC Complaint Form and following the instructions on that form to submit it to the Collaborative Applicant. The form may be found on the HCCSC’s website under *How to Get Help*.

C. Procedures for Deciding Appeals

1. Steps to be Taken by the Collaborative Applicant

- a. Within 5 working days after receiving a completed HCCSC Complaint Form, the Collaborative Applicant will contact the appellant to gather any additional information needed to help clarify the grounds for the appeal.
- b. Within 7 working days after receiving a completed HCCSC Complaint Form, the Collaborative Applicant will contact the agency or agencies responsible for the decision or action being appealed and gather any information needed to clarify the reasons underlying the decision or action.
- c. Within 10 working days after receiving a completed HCCSC Complaint Form, the Collaborative Applicant will prepare a written decision on the appeal and deliver it by mail, e-mail, or in person both to the appellant and to the agency against whom the appeal was filed. That written decision will explain the reasons underlying the conclusions reached, and, in the event that the decision is favorable to the appellant, the corrective action that will be taken to rectify any wrongdoing.

2. Postponement of Action by the Collaborative Applicant for Reconsideration by the Appellee Agency. In the event that an agency accused of wrongdoing has in place a process that people may use to resolve their complaints against the agency, appellants will be required to pursue that process first before the Collaborative Applicant will

act on their appeals. However, in no event will the Collaborative Applicant postpone commencing its own review of an appeal longer than 15 working days following its receipt of a completed Complaint Form.

3. Consultation by Collaborative Applicant with Quality Assurance Workgroups and Coordinated Entry Committee. As time permits and as the case warrants, the Collaborative Applicant will consult with appropriate Quality Assurance Workgroups and the Coordinated Entry Committee before making a final judgment on complaints, especially complaints that may reflect:

- a. Misinterpretations or misapplications of CES policies and procedures;
- b. The need for reconsideration or refinement of CES policies and procedures; or
- c. The existence of a persistent problem with one or more participating projects.

D. Notice of Rule Violations to Recipient Approval and Evaluation Committee. If, when judging an appeal, the Collaborative Applicant determines that a project has violated HCCSC policies, it will notify the Recipient Approval and Evaluation Committee of the violations. As specified by Board-approved policies, that committee will take the violations into account in scoring and ranking the project for CoC funding and endorsing it for funding from other sources.

VIII. Coordinated Entry System Evaluation and Improvement

- A. Quality Assurance Workgroups. As described more fully in Section I.D. of the *CE Guide*, Homeless Navigation (HN) and project staff will use Quality Assurance Workgroup meetings to analyze and propose improvements to the CES on an ongoing basis.
- B. Obtaining Feedback through Focus Groups. The Collaborative Applicant (CA) or designee will collect feedback on the CES from users of that system. System users will include groups consisting of project participants who have experienced CES intake, assessment, or referral during the previous calendar year.
- C. Selection of Focus Group Members. Project participant focus groups will include all those who respond affirmatively to an invitation to attend an in person or virtual session that will include participants from different areas of the county at times and places that are likely to be convenient for a large number of those invited. Invitations will be sent to all individuals with an e-mail address who have experienced CES intake, assessment, or referral during the previous calendar year.
- D. Choice of Focus Group Leaders. All focus groups will be facilitated by the Collaborative Applicant, or a facilitator designated by the Collaborative Applicant. Those facilitators must be familiar with the CES but may not be employees of participating projects, project participants, or members of the Homeless Navigation (HN) staff.
- E. Development of Focus Group Questions. Working with the Coordinated Entry Committee, the Collaborative Applicant or designee will develop lists of questions to be posed to the focus groups. In formulating these questions, the Collaborative Applicant and the committee will take pains to ensure that:
 1. The questions solicit sufficient information to enable them to evaluate the quality and effectiveness of each facet of the CES experience for all users of that system; and
 2. The questions provide opportunities for respondents to give their perspectives on how the system is functioning as a whole along with their suggestions for improving the system.
- F. Protecting the Source of Information and Opinions Gathered During Focus Groups. At the beginning of each focus group session, group leaders will inform those present that:
 1. They intend to share information and opinions gathered during the session with individuals who are responsible for analyzing and improving the system; and
 2. To the best of their ability, they will protect the identity of the individuals whose information or opinions they share.
 3. Members of project participant focus groups need not share their names if they prefer not to do so.

G. Using Focus Group Feedback to Improve the System.

1. Following each focus group session, the session leaders will:

- a. Summarize in writing and share with the Collaborative Applicant and the Coordinated Entry Committee the information and opinions they gathered during the focus group; and
- b. In the same document, list any recommendations for changes to the CES that they conclude are warranted based on the information and opinions they have summarized.

2. Within three months after the Collaborative Applicant and the Coordinated Entry Committee have received the focus group leaders' recommendations, they must share the recommendations with the HCCSC Board and explain in writing what, if any, changes to the CES they will be proposing in response to these recommendations.

IX. Privacy and Security of Coordinated Entry Data

All Homeless Navigation (HN) staff and all staff of participating projects who have access to CES data are subject to the same restrictions on their use of that data that apply to HMIS users. To ensure that, before they obtain access to CES data, CES and project staff understand the applicable privacy and security restrictions, they must undergo training delivered by experienced Homeless Navigation (HN) staff and sign a user agreement that outlines the restrictions and attests to the fact that they have received training on the proper care and handling of CES data.